

Message Text

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TO USDEL SECRETARY IMMEDIATE

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EXDIS FOR THE SECRETARY FROM EAGLEBURGER

E.O. 11652: N/A

TAGS: OVIP (KISSINGER, HENRY A.), OGEN

SUBJECT: YOUR APPEARANCES BEFORE THE HAYS AND SLACK

SUBCOMMITTEES: FEBRUARY 25 AND 26: Q'S AND A'S.

1. I HAVE ALREADY TRANSMITTED BY SEPTTEL THE SCENARIOS AND POSSIBLE TALKING POINTS FOR YOUR USE BEFORE BOTH SUBCOMMITTEES. THE TALKING POINTS ADDRESS THE MAJOR FOREIGN POLICY ISSUES IN A BROAD WAY, BUT WE ANTICIPATE THAT VARIOUS MEMBERS OF BOTH SUBCOMMITTEES MAY USE THE OCCASION TO ADDRESS PARTICULAR ISSUES OF DIRECT CONCERN TO THEM.

2. CONSEQUENTLY WE HAVE PREPARED THE FOLLOWING POTENTIAL QUESTIONS AND POSSIBLE RESPONSES WHICH WILL NATURALLY BE IN THE BRIEFING BOOKS PREPARED FOR YOUR RETURN. SOME ADDITIONAL Q'S AND A'S ARE IN PREPARATION AND WILL BE TRANSMITTED TO YOU IN BOGOTA ON MONDAY.

UNA REPRESENTATION FUND

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QUESTION: THE PRESS HAS REPORTED THAT THE UNITED NATIONS

ASSOCIATION HAS SUBSIDIZED PARTIES AT THE U.S. MISSION TO THE UNITED NATIONS. WAS THE STATE DEPARTMENT AWARE OF

THIS SPECIAL FUND FINANCED BY PRIVATE CONTRIBUTORS, AND WILL FUTURE U.S. AMBASSADORS AT THE UNITED NATIONS MAKE US OF THESE FUNDS?

ANSWER: I AM TOLD THAT THE STATE DEPARTMENT KNEW ABOUT THIS ARRANGEMENT AT THE BUREAU LEVEL. IT WAS NOT KNOWN BY ANYONE AT A HIGHER LEVEL.

THE UNITED NATIONS ASSOCIATION'S EFFORT IN MAKING THIS FUND AVAILABLE HAS IN NO WAY AFFECTED U.S. POLICY TOWARD THE UNITED NATIONS.

REPRESENTATIONAL ACTIVITIES ARE PART AND PARCEL OF THE DIPLOMATIC EXCHANGE THAT TAKES PLACE THROUGHOUT THE YEAR. THERE ARE NEVER SUFFICIENT FUNDS TO MEET THE REQUIRED LEVEL OF SUCH ACTIVITIES AND MANY OFFICERS END UP OUT-OF-POCKET EVERY YEAR. NO USE HAS BEEN MADE OF THE UNITED NATIONS ASSOCIATION FUND SINCE LAST JUNE.

ARAB BOYCOTT

Q. WHAT HAS THE STATE DEPARTMENT DONE TO CARRY OUT U.S. OPPOSITION TO THE BOYCOTT OF ISRAEL?

A. WE HAVE STOPPED ALL FOREIGN SERVICE COMMERCIAL REPORTING OF TRADE OPPORTUNITIES BASED UPON MATERIALS KNOWN TO CONTAIN BOYCOTT CLAUSES DIRECTED BY FOREIGN GOVERNMENTS AT FRIENDLY COUNTRIES. IN ADDITION, PURSUANT TO THE PRESIDENT'S NOVEMBER 20, 1975 DIRECTIVE, I HAVE SENT TELEGRAPHIC INSTRUCTIONS TO ALL FOREIGN SERVICE POSTS AND WRITTEN INSTRUCTIONS TO ALL OTHER STATE DEPARTMENT PERSONNEL TO ASSURE THAT THERE WILL BE NO DISCRIMINATION IN U.S. HIRING, ASSIGNMENT OR OTHER PERSONNEL PRACTICES.

THE DEPARTMENT CONTINUES TO DEAL WITH BOYCOTT PROBLEMS THROUGH QUIET DIPLOMATIC EFFORTS. WE BELIEVE THIS IS THE BEST AND MOST EFFECTIVE APPROACH. WE HAVE OPPOSED ATTEMPTS LIMITED OFFICIAL USE
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TO APPLY INFLEXIBLE LEGISLATIVE SANCTIONS TO BOYCOTT AND DISCRIMINATION PROBLEMS BECAUSE WE BELIEVE THIS WOULD LEAD TO UNPRODUCTIVE PUBLIC CONFRONTATIONS AND MIGHT NEGATE PROGRESS ACHIEVED SO FAR IN OUR EFFORTS TO HAVE FOREIGN RESTRICTIVE POLICIES MODIFIED.

AN ULTIMATE END OF THE BOYCOTT OF ISRAEL WILL COME ONLY IN THE CONTEXT OF A NEGOTIATED SETTLEMENT OF THE ARAB-ISRAELI CONFLICT.

WE ARE CONTINUING OUR EFFORTS TO BRING ABOUT THIS SETTLEMENT.

US-JAPAN RELATIONS

QUESTION: WHAT IS THE PRESENT STATE OF US-JAPAN RELATIONS?
WHAT DO YOU FORESEE IN THE FUTURE?

ANSWER: OUR RELATIONS WITH JAPAN ARE EXCEPTIONALLY GOOD. THE CONTENTIOUS BILATERAL PROBLEMS WHICH ATTRACTED SO MUCH PUBLIC ATTENTION A FEW YEARS AGO HAVE BEEN RESOLVED. TODAY WE ARE COOPERATING CLOSELY ON A WIDE RANGE OF INTERNATIONAL ISSUES. A PATTERN OF FREQUENT AND FRANK CONSULTATIONS HAS BEEN ESTABLISHED AND PROVIDES A RELIABLE MECHANISM FOR COORDINATING OUR POLICIES AND FORE-SEEING POTENTIAL DIFFICULTIES.

IN THE FUTURE, I EXPECT OUR ATTENTION WILL CONCENTRATE IN-creasingly ON COORDINATING OUR POLICIES TOWARD THE INTER-NATIONAL ECONOMIC ISSUES--ENERGY, TRADE NEGOTIATIONS, NORTH-SOUTH RELATIONS--WHICH CONFRONT BOTH OUR NATIONS. THE SOLUTIONS WHICH WE SEEK TO THESE PROBLEMS CAN NOT BE EFFECTIVE WITHOUT JAPAN'S INVOLVEMENT AND SUPPORT.

QUESTION: HOW WILL THE LOCKHEED REVELATIONS AFFECT OUR RELATIONS WITH JAPAN?

ANSWER: THE ALLEGATIONS CONCERNING LOCKHEED HAVE GENERATED CONSIDERABLE CONTROVERSY IN JAPAN. BOTH OUR GOVERNMENTS HAVE MADE IT CLEAR THAT THEY DEPLORE SUCH LIMITED OFFICIAL USE
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ACTIVITIES, AND INVESTIGATIONS ARE UNDERWAY IN BOTH COUNTRIES.

THE JAPANESE GOVERNMENT HAS ASKED FOR THE ASSISTANCE OF THE DEPARTMENT OF STATE IN OBTAINING FROM THE CONGRESS AND THE SEC ADDITIONAL INFORMATION BEARING ON THE AFFAIR, AND WE HAVE, AND ARE, PROVIDING SUCH ASSISTANCE.

WHILE I AM CONFIDENT THAT OUR RELATIONSHIP WITH JAPAN WILL WEATHER THIS LATEST DIFFICULTY, I CANNOT SAY THAT IT WILL NOT CAUSE TEMPORARY PROBLEMS. IT WILL; AND IT MAY HAVE A SERIOUS EFFECT ON THE RULING PARTY IN JAPAN AND ON FUTURE BUSINESS RELATIONSHIPS BETWEEN THE US AND JAPAN.

QUESTION: WHAT IS THE DEPARTMENT OF STATE'S VIEW OF THE STANTON PANEL'S REPORT ON USIA AND OF THE MURPHY COMMISSION'S ENDORSEMENT OF MOST OF THAT REPORT?

BACKGROUND: IN A MEMORANDUM OF JANUARY 18 DEPUTY SECRETARY INGERSOLL PRESENTED THE DEPARTMENT'S VIEWS TO THE WHITE HOUSE. (FYI OMB INFORMS US THAT IT DOES NOT CONSIDER THIS

AN APPROPRIATE TIME TO BRING THIS MATTER TO THE PRESIDENT'S ATTENTION AND HAS AN AGREEMENT WITH THE NSC THAT ANY POSITION EVENTUALLY PUT TO THE PRESIDENT WOULD BE IN THE FORM OF A JOINT LYNN-SCOWCROFT MEMORANDUM. IN SHORT THE MATTER IS DORMANT IN THE EXECUTIVE BRANCH.)

ANSWER: IN THE DEPARTMENT'S VIEW THE FUNDAMENTAL NEED IN THE INTERNATIONAL INFORMATION FIELD IS TO STRENGTHEN POLICY COHERENCE.

WE DO NOT BELIEVE THE PANEL'S RECOMMENDATIONS TO DIVIDE OUR INFORMATION PROGRAMS INTO "POLICY INFORMATION" AND OTHER INFORMATION PROGRAMS AND TO ESTABLISH THE VOICE OF AMERICA AS AN INDEPENDENT AGENCY WILL CONTRIBUTE TO THIS NEEDED COHERENCE AND WE THEREFORE DO NOT FAVOR THOSE PROPOSALS. WITH SPECIFIC REFERENCE TO THE VOA, IT IS OUR VIEW THAT THE VOA MUST AT ALL TIMES BE FULLY RESPONSIVE TO OUR FOREIGN POLICY OBJECTIVES AND MUST THEREFORE MAINTAIN LIMITED OFFICIAL USE

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MAINTAIN ITS PRESENT CLOSE LINKS TO USIA, AND THROUGH USIA TO THIS DEPARTMENT, FOR GUIDANCE. WE BELIEVE THAT THIS ARRANGEMENT IS HIGHLY ADVISABLE, WHATEVER DECISIONS ARE REACHED ON THE PANEL'S OTHER PROPOSALS.

WE FURTHER BELIEVE THAT INTEGRATION OF THE FUNCTIONS OF THE BUREAU OF EDUCATIONAL AND CULTURAL AFFAIRS WITH THOSE OF USIA IN AN AGENCY RELATED TO THE STATE DEPARTMENT IN SUCH A WAY AS TO ASSURE CREATIVE AS WELL AS COORDINATED POLICY MANAGEMENT WOULD BE A MAJOR STEP FORWARD.

WE WOULD THEREFORE (A) MERGE THE DEPARTMENT'S EDUCATIONAL AND CULTURAL ACTIVITIES WITH USIA, (B) CONTINUE VOA'S ORGANIC RELATIONSHIP TO USIA, (C) PROVIDE FOR EFFECTIVE STATE DEPARTMENT LEADERSHIP IN PLANNING AND COORDINATING COHERENT COMMUNICATIONS STRATEGIES BY ESTABLISHING A NEW UNDER SECRETARY IN THE AREA OF INTERCULTURAL COMMUNICATIONS WHO WOULD ALSO SERVE AS DIRECTOR OF THE EXPANDED USIA, AND (D) MAINTAIN PROGRAM INDEPENDENCE AND CREATIVITY BY PROVIDING THE ORGANIZATIONAL AND BUDGETARY AUTONOMY FOR USIA IN A RELATIONSHIP TO THE DEPARTMENT LIKE THAT OF THE ARMS CONTROL AND DISARMAMENT AGENCY.

OUR FINAL RECOMMENDATION IS THAT NO STEPS SHOULD BE TAKEN AT THE PRESENT TIME TO INTEGRATE USIA PERSONNEL INTO THE FSO CORPS. THAT PROPOSAL DESERVES FURTHER STUDY.

NARCOTICS CONTROL PROGRAM.

QUESTION: WOULD YOU COMMENT ON THE EFFECTIVENESS OF OUR INTERNATIONAL NARCOTICS CONTROL PROGRAM?

ANSWER: SINCE 1971 WE HAVE PROVIDED SOME DOLLARS 100 MILLION IN ASSISTANCE TO FOREIGN COUNTRIES TO ENCOURAGE THEIR COOPERATION AND TO ASSIST THEM TO STRENGTHEN THEIR ANTI-DRUG CAPABILITIES.

OUR BILATERAL PROGRAMS EMPHASIZE COOPERATIVE LAW ENFORCEMENT AND EXCHANGE OF INTELLIGENCE. THE MAJOR CATEGORIES OF GRANT ASSISTANCE ARE FOR TRAINING PROGRAMS AND EQUIPMENT FOR FOREIGN ENFORCEMENT PERSONNEL AND FINANCIAL LIMITED OFFICIAL USE
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ASSISTANCE FOR CROP SUBSTITUTION AND RELATED AGRICULTURAL PROJECTS.

WHILE OUR EFFORTS OVER THE PAST FOUR YEARS HAVE BEEN ENCOURAGING, I CERTAINLY DO NOT THINK WE HAVE REACHED THE DESIRED PLATEAU OF EFFECTIVENESS IN THE AREA OF INTERNATIONAL NARCOTICS CONTROL. MUCH MORE NEEDS TO BE DONE TO INTERNATIONALIZE THE ATTACK AGAINST THE PROBLEM OF DRUG ABUSE. GREATER EFFORTS MUST BE MADE TO OUTLAW ILLEGAL PRODUCTION AND PROCESSING AND TO CHOKE OFF THE ILLICIT TRAFFICKING CHANNELS. AS WE MAKE PROGRESS IN ONE PART OF THE WORLD, A NARCOTICS PROBLEM MAY BE EXPECTED TO ERUPT IN ANOTHER. IN FACT, WE HAVE ALREADY SEEN A PRIME EXAMPLE OF THIS: AS THE AVAILABILITY OF HEROIN DERIVED FROM TURKISH OPIUM DECLINED, THE MEXICAN HEROIN PROBLEM INCREASED.

I AM THEREFORE DISAPPOINTED THAT THE SENATE CUT DOLLARS 5 MILLION FROM OUR DOLLARS 42.5 MILLION REQUEST FOR FY 1976 FOR THE INTERNATIONAL NARCOTICS CONTROL ASSISTANCE PROGRAM. THE HOUSE INTERNATIONAL RELATIONS COMMITTEE DID AUTHORIZE THE FULL DOLLARS 42.5 MILLION, AND I HOPE THAT THE FULL REQUEST WILL BE APPROVED IN CONFERENCE.
THIS IS DEFINITELY NOT THE TIME TO CUT BACK ON NARCOTICS CONTROL.

QUESTION: DESPITE OUR COOPERATIVE EFFORTS WITH MEXICO, HEROIN FROM THAT SOURCE IS FLOWING INTO THE UNITED STATES AT AN INCREASING RATE. CAN'T THIS BE STOPPED?

ANSWER: WE ARE WELL AWARE OF THIS PROBLEM AND MEXICO IS, IN FACT, THE TOP PRIORITY COUNTRY IN OUR INTERNATIONAL NARCOTICS CONTROL PROGRAM.

IN MID-NOVEMBER OF 1975, MEXICAN ATTORNEY GENERAL OJEDA PAULLADA ANNOUNCED PLANS FOR AN INTENSIFIED ERADICATION AND INTERDICTION CAMPAIGN. TO ASSIST THE MEXICANS IN THEIR EFFORTS, WE ARE PROVIDING ADDED TECHNICAL SUPPORT IN THE FORM OF MATERIAL AND MANPOWER RESOURCES.

AT THE PRESIDENT'S DIRECTION, THE DOMESTIC COUNCIL DRUG
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ABUSE TASK FORCE HAS BEEN RECONVENED FOR THE SPECIAL PURPOSE OF DRAWING UP SPECIFIC RECOMMENDATIONS FOR IMPROVING OUR ABILITY TO CONTROL DRUG TRAFFICKING ALONG THE SOUTH-WEST BORDER. AMBASSADOR SHELDON VANCE, MY SENIOR ADVISER ON NARCOTICS MATTERS, IS A MEMBER OF THE TASK FORCE.

ON JANUARY 26 AND 27, AMBASSADOR VANCE MET WITH MEXICAN ATTORNEY GENERAL OJEDA PAULLADA TO DISCUSS THE CURRENT EXPANDED MEXICAN CAMPAIGN OF OPIUM POPPY ERADICATION AND INTERDICTION. HE ALSO DISCUSSED A RECENT PROPOSAL BY PRESIDENT ECHEVERRIA TO DEVELOP PARALLEL U.S. AND MEXICAN COMMISSIONS ON DRUG ABUSE AND NARCOTICS CONTROL. THE MEXICAN PROPOSAL HAS BEEN GIVEN A WARM WELCOME AND IS CURRENTLY UNDER ACTIVE STUDY.

THE CURRENT MEXICAN POPPY ERADICATION PROGRAM IS MORE EXTENSIVE THAN EFFORTS IN PRIOR YEARS AND WE ARE OPTIMISTIC THAT IT WILL RESULT IN A SUBSTANTIAL REDUCTION OF HEROIN COMING FROM MEXICO. EAGLEBURGER

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